

REPORT OF THE DEAN OF THE COLLEGE OF LAW, UNIVERSITY OF THE PHILIPPINES FOR THE ACADEMIC YEAR 1960-1961

The President
University of the Philippines
Diliman, Quezon City

Sir:

I have to submit the following report on the operation and activities of the College of Law during the academic year 1960-1961:

I STUDENTS

A. ENROLLMENT:

1. *Undergraduate department:*

As expected the implementation of the A.B. or B.S. prerequisite to admission to the LL.B. course beginning the schoolyear just past, reduced the 1st year enrollment of the College of Law to practically negligible proportions. Actually, of the 28 and 23 students who were classified as freshmen during the 1st and 2nd semesters, respectively, only 13 were bona fide 1st year students. The rest were irregular students who should have been sophomores but for the fact that during the semesters concerned their loads consisted of more first year rather than second year units. The drop in enrollment in the upper classes, on the other hand, was attributable mostly to the pressure of rigorous academic standards.

Following is a comparison of the enrollment figures for the academic years 1959-1960 and 1960-1961; and for the summer terms, 1960 and 1961:

	<i>First Semester</i>		<i>Second Semester</i>	
	1959-1960	1960-1961	1959-1960	1960-1961
First year	196	28	136	23
Second year	136	110	115	103
Third year	133	115	130	107
Fourth year	162	135	159	132
Totals	627	338	540	365
Women students:	129	83	107	73
Summer Classes:	1960	1961		
Undergraduates	119	77		
Graduates	1	5		

2. *Graduate department:*

a. *Manila:*

The enrollment in the graduate courses offered in Manila remained stationary at 5 students during both semesters of last year, as well as during the summer term 1961.

b. *Davao City:*

However, the enrollment in Davao City during the summer term 1961, compared with the enrollment during the summer term 1960 suffered a sharp decrease. Of the 21 students who registered in the two courses offered during the summer term 1960 (when the LL.M. course was inaugurated in that city as part of the University's summer regional program), only 3 re-enrolled during the last summer term. The additional 5 were new students.

Following are comparative figures for the graduate department, also for the academic years 1959-1960 and 1960-1961, and the summer terms 1960 and 1961.

	<i>First Semester</i>		<i>Second Semester</i>	
	1959-1960	1960-1961	1959-1960	1960-1961
Manila classes	3	5	5	5
	<i>Summer Term 1960</i>		<i>Summer Term 1961</i>	
Manila classes		1		5
Davao City classes		21		8

3. *Pre-bar Review courses:*

This year's enrollment in the pre-bar review courses, also went down from last year's 115 to 82. However, this number is still comparatively high considering that only in 1959, the enrollment in this course plummeted to a bare 51.

Of this year's 82 reviewees only five came from private law schools; the remaining 77 are graduates of the College of Law.

B. SCHOLARSHIP STATUS:

Below are the comparative scholarship and delinquency figures for the academic years 1959-1960 and 1960-1961:

	<i>First Semester</i>		<i>Second Semester</i>	
	1959-1960	1960-1961	1959-1960	1960-1961
University Scholar	1	None	1	2
College Scholar	8	7	15	8
Students dropped	49	19	45	1

C. GRADUATES:

At this year's commencement exercises, 122 students were graduated with the degree of Bachelor of Law (LL.B.), and 11, with the degree of Bachelor of Science in Jurisprudence (B.S.J.).

Of the graduates for each group, three were conferred their degrees with honors (*cum laude*), namely:

1. *For the degree of Bachelor of Laws (LL.B.):*

- | | |
|-------------------------|----------------------|
| a. Gatmaitan, Andres G. | 1.67 (valedictorian) |
| b. Pison, Teodoro B. | 1.70 (salutatorian) |
| c. Elma, Magdangal B. | 1.74 |

2. *For the degree of Bachelor of Science in Jurisprudence (B.S.J.):*

- | | |
|-------------------------|------|
| a. Gatmaitan, Andres G. | 1.67 |
| b. Pison, Teodoro B. | 1.72 |
| c. Elma, Magdangal B. | 1.74 |

D. SUMMER CLASSES, SUMMER TERM 1961:

Below are the lists of the various law courses offered during the summer term, 1961, together with the names of the faculty members who handled them:

1. *Undergraduate courses:*

- | | |
|-------------------------------|-------------------------------|
| Civil Law 2 | Dean Vicente Abad Santos |
| Commercial Law 2 | Prof. Jose C. Laureta |
| Commercial Law 4 | Prof. Perfecto V. Fernandez |
| Int'l. Law & Relations | Prof. Florentino P. Feliciano |
| Land Registration & Mortgages | Prof. Francisco Ventura |
| Political Law 2 | Prof. Troadio T. Quiazon, Jr. |
| Political Law 4 | Prof. Troadio T. Quiazon, Jr. |
| Procedure 2 | Prof. Carlos A. Barrios |

2. *Graduate courses:*a. *Manila:*

- | | |
|-----------------------------|--------------------------|
| Administrative Law Problems | Prof. Juan R. Rivera |
| Trusts | Dean Vicente Abad Santos |

b. *Davao City:*

- | | |
|-----------------------------|-----------------------|
| Administrative Law Problems | Prof. Irene R. Cortes |
| Taxation (seminar) | Prof. Irene R. Cortes |

E. 1961 PRE-BAR REVIEW COURSES:

The pre-bar review courses this year opened on April 22 and will end July 25, 1961, to be resumed and finally completed with the pre-week sessions. This year's reviewers are the following:

Judge Carmelino G. Alvendia	Commercial Law
Prof. Crispin D. Baizas	Civil Law
Commissioner Gaudencio Garcia	International Law
	Political Law
Prof. Jaime Nuevas	Remedial Law
Judge Arsenio Solidum	Criminal Law
Prof. Francisco Ventura	Land Reg. & Mortgages
	Legal Ethics & Exercises

Prof. Jaime Nuevas is the newest member of the bar review faculty.

F. BAR EXAMINATION RESULTS OF 1960:

Of the 115 certified candidates of the College of Law to the bar examination given in August 1960, 112 passed, or only three failed. This represents a passing percentage of 97.8% which is a marked improvement over last year's 90%. However, only one candidate placed among the first ten, namely Mr. James J. Litton who ranked second with a general weighted average of 91.65%.

G. COUNSELLING SERVICE:

Counselling the students in their academic, as well as their many varied personal problems, was discharged principally by the Dean and Secretary of the College, and by the Associate Director of the Law Evening Department.

II

FACULTY

A. NEW APPOINTMENT:

On June 23, 1961, Professor Jaime Nuevas was appointed as special lecturer in Remedial Law, effective for the duration of the bar review.

B. FELLOWSHIP:

On December 6, 1960, Professor Crisólito Pascual left for the U.S. as an NEC-ICA fellow, originally, to work for a J.S.D. degree in legal philosophy at the Yale Law School. However, as no grad-

uate program in that course is being offered at Yale, or in any other law school, upon order of President Sinco, Professor Pascual proceeded instead to the Southwestern Legal Center where he took advanced courses in jurisprudence and labor law, engaged in research work in his field of interest, and observed on the operations of that institution for a period of six months, after which he returned to the Philippines, arriving here on June 8, 1961. He reported back for duty on June 15, 1961.

III CURRICULUM

A. REVISIONS:

To keep the course offerings in the LL.M. abreast with the developing branches of the law, two new seminar courses were instituted in its curriculum, *viz*, one in Labor Law, and the second in Taxation.

Also, the admission requirements to the same course were revised to the following effect:

"All applicants must possess the degree of Bachelor of Laws or its equivalent, granted by a recognized law school. However, in meritorious cases an applicant who has failed to obtain a degree on account of non-compliance with some non-academic requirement like R.O.T.C., Physical Education, or Euthenics may be admitted to graduate work leading to the Master of Laws degree, *provided* (a) that his law school record is outstanding, or (b) that he has distinguished himself in some field of the legal profession, *e.g.*, as member of the judiciary, government counsel or prosecutor, legal practitioner, or law teacher, *provided, further*, that in either of these two cases the applicant be a member of the bar."

The reason for the above revision is to allow the admission of students possessed of the necessary ability and aptitude, as shown by their *academic* records or subsequent accomplishments in the field of law, but who would otherwise be technically disqualified because of failure to obtain a Bachelor of Laws (LL.B.) degree for reasons totally unrelated with ability and aptitude, such as, non-compliance with the P.E. or ROTC requirement.

IV FINANCES

The operation of the College of Law continues to be financed solely under the University budget. However, last school year the College of Law received two significant gifts, namely:

1. A donation of ₱9,998.44 from the late Justice George A. Malcolm, founder and former dean of the College of Law, for the establishment of a professorship to be known as "Malcolm Professor of Constitutional Law". This donation has already been accepted and the professorship accordingly established by appropriate action of the Board of Regents of the University at its 685th meeting held on April 14, 1961.

2. Another donation in the amount of seven hundred (₱700.00) pesos to the Law Library, from Class '29, through Minister Emilio Abello. Upon the suggestion of the Dean, this amount will be used primarily to set up the Malcolm Memorabilia in the Law Library, in an appropriate cabinet made of dark wood and enclosed in glass. This memorabilia consist of mementos and souvenirs of the late Dean Malcolm, principally his papers and books.

V

EXTENSION AND RESOURCE WORK

A. ASSISTANCE TO THE GOVERNMENT:

Professor Irene R. Cortes, upon the request of Secretary of Finance Dominador Aytona, served as hearing officer in one of the committees created by that official to investigate graft and corruption among the personnel of the Department of Finance.

B. EXTRA-CURRICULAR ACTIVITIES:

The most significant extra-curricular activity had last school year is unquestionably the celebration of the Golden Jubilee anniversary of the College of Law. In view of its importance and magnitude it will be treated specially in a separate and distinct section of this report. This section will be devoted to the customary yearly extra-curricular activities.

1. *Regular activities:*

The regular extra-curricular activities held last school year were the following:

- 1) Opening convocation June 7, 1960
Guest Speaker, Atty. Leopoldo M. Abellera
President, Rizal Memorial College
of Davao City
- 2) Organizational Meeting, Order of the Purple
Feather June 11, 1960
- 3) General Elections June 15, 1960
- 4) Organizational Meeting, Law Student
Government June 18, 1960

- 5) Special Convocation (Awarding of 6 U.P. Law Alumni Golden Jubilee Scholarship to recipients) July 9, 1960
 Guest Speaker: Minister Emilio Abello
 Special Guest: Miss Lilian Lariosa Gabuco
 (Miss Philippines of Hawaii)
- 6) Induction and Annual Ball—Portia Sorority Dec. 16, 1960
 Guests of Honor: Dean & Mrs. George A. Malcolm
- 7) Christmas Package Drive Nov. 22-Dec. 20, 1960
- 8) Annual Christmas Program Dec. 20, 1960
 (Awarding of prizes to participants and distribution of packages to some low-salaried employees, laborers, and janitors of U.P.)
- 9) Junior Shindig Jan. 27, 1961
- 10) Annual Symposium of the Order of the Purple Feather Feb. 3, 1961
 Guest Speaker: Sen. Arturo M. Tolentino
- 11) Annual "Night Meets Day" Debate Feb. 24, 1961
 (Won by the "Night" team)
- 12) Law Graduation Program April 14, 1961
- 13) Senior Ball April 14, 1961

Again, it is gratifying to note that last year's Christmas Package Drive, like the one had the year previous, was a huge success. Last year's collection was not only bigger but had greater variety.

The project was carried out under the same rules as the one had in 1959. Last year's prize for the highest number of points earned went to the Junior Class, the Class of 1962.

Miss Marina G. Dayrit, Law Librarian, assisted by the different class presidents, acted as custodian. The Law Library Staff handled the packaging of the collection as well as their distribution to the needy and deserving laborers of the University.

2. *Periodic convocations:*

In addition to the above activities, periodic convocations were held at which the following were invited as guest speakers:

- 1) Convocation—Order of the Purple Feather July 16, 1960
 Ex-Cong. Luis T. Clarin
- 2) Convocation—Law Evening Organization Aug. 12, 1960
 Hon. Serafin Salvador
 Sec., Dept. of Gen. Services

- 3) Convocation—Law Student Government Aug. 13, 1960
Atty. Jose W. Diokno
- 4) Special Convocation Aug. 25, 1960
Mrs. Beatrice S. Burstein
Member, Commission of Correction of
New York State
- 5) Convocation—Senior Class Organization . . . Sept. 24, 1960
Hon. Andres V. Castillo
Deputy Governor, Central Bank
- 6) Convocation—Portia Sorority Sept. 29, 1960
Atty. Carolina Basa Salazar
President, WILOCI
- 7) Convocation—Junior Class Organization . . . Nov. 12, 1960
Miss Rosaleen Guinness
Oxford University Graduate of 1960
(Philosophy)
- 8) Convocation—Sophomore Class Organ-
ization Feb. 18, 1961
Cong. Augusto Francisco
- 9) Convocation—Law Evening Organ-
ization March 22, 1961
Cong. Augusto Francisco
- 10) Convocation—Law Student Govern-
ment April 10, 1961
Senator Ambrosio Padilla

3. *Publications:*

a. *The Philippine Law Journal.*

Since the school year 1956-1957, financial difficulties have compelled the *Journal* to be limited to only 5 issues, and to only 120 to 130 pages per issue, except in the January and March issues which are dedicated to the annual survey of Supreme Court decisions. Thus, only the following features have been retained—leading Articles, Notes and Comments, Opinions of the Secretary of Justice, and Book Reviews. Volume XXXV of the *Journal* is complete with the publication of the January, March, July, September, and November, 1960 issues. The November, 1960 issue is the U.P. Law Golden Jubilee issue. By way of acknowledgment, it should be stated here that this issue was fully subsidized by the U.P. Law Alumni Association.

The Jubilee issue contains commemorative essays, greetings from the founder of the College, Dean George A. Malcolm, messages from all the former deans, and from the deans of Harvard and Yale Law Schools. The lead article is contributed by two Yale Law School

faculty members, namely, Professors Myres S. McDougal and Florentino P. Feliciano. (Prof. Feliciano, however, has already separated from Yale and has rejoined the faculty of the College.) In addition to the Student Editorial Board, a Special Golden Jubilee Editorial Staff was constituted composed of former student editors of the *Journal*.

This year, and in fact, for the last three years now, the *Journal* has been turning out its January and March issues before the start of the new academic year, thus enabling the graduates of the College who are preparing for the bar examinations to familiarize themselves with the recent Supreme Court decisions. This is made possible by an arrangement made by the Dean with Professor Bienvenido Ejercito, Deputy Clerk of Court of the Supreme Court, whereby the College receives typewritten copies of decisions, immediately after promulgation. In this way the delay incident to the preparation of the advance copies of the Supreme Court decisions had been avoided.

Faculty members, alumni, and students of the College constitute largely the contributors to the *Journal*, although in some issues, as the Golden Jubilee issue, there are articles by guest writers. The *Journal* also serves as a laboratory paper of students in the Legal writing courses.

The number of subscriptions and exchanges of the *Journal* has again increased since last year, which may, to a certain extent, be attributed to the campaign waged during the Jubilee celebration for more subscription from the alumni. In addition to student subscribers there are 101 local subscriptions, 36 foreign subscriptions, 98 foreign exchanges, 14 local exchanges, and 6 gift subscriptions. The extent of distribution of the *Journal* outside the Philippines can be discerned from the mailing lists of the *Journal* which include the following countries: United States of America, Puerto Rico, Venezuela, Spain, West Germany, England, Canada, Australia, Switzerland, Netherlands, Brazil, Yugoslavia, Malaya, Japan, India, and Colombia.

Volume 35 brings to a close the editorship of the *Journal* under Professor Bienvenido C. Ambión whose service in that capacity started with the publication of the December 1954 issue of Volume 29.

In Prof. Ambión's last report to the Dean on his editorship of the *Journal*, he reiterates his oral resignation made in April, 1961. The report closes with this note of thanks:

"Lastly, allow me to end this report with a note of thanks. As I stated in another occasion, that is together with 'The Acknowledgment' which I made in the March, 1961 issue of the *Journal* in my capacity

as Chairman of the Malcolm Memorabilia Committee, I, as Faculty Editor of the *Journal*, reiterate my thanks for the unfailing cooperation of contributors to the *Journal*, especially colleagues in the Faculty and the members and various chairmen of the Student Editorial Board, and these students, at times with no units being earned, not only wrote in the columns of the *Journal* but also assisted our various printers in the painstaking tasks incident to publication. Appreciation is also in order for the assistance rendered by the different Business Managers of the *Journal*. Lastly, I express once again my gratitude to Dean, now President V. G. Sinco, and to Dean Vicente Abad Santos for reposing their confidence in the writing and editing ability of the undersigned Faculty Editor, and for the usual generous support extended by said deans to the *Philippine Law Journal* during this Editor's entire incumbency."

Prof. Crisolito Pascual has been appointed Faculty-Editor of the *Journal*, vice Prof. Bienvenido C. Ambión.

b. *The Law Register*.

The Law Register has just completed its sixth year of publication. As the companion publication of the *Philippine Law Journal*, it once more fulfilled its primary function, namely, the dissemination of information significant to both faculty and students.

The *Register* as usual came out in eight issues, all of which were on time.

Last year marked a change of faculty editors. Upon the confirmation of Prof. Pascual's departure for the U.S. as NEC-ICA fellow, Prof. Perfecto V. Fernandez was appointed in his place, Prof. Pascual, however, was still able to edit the first 3 issues; the remaining five were edited by Prof. Fernandez.

Prof. Fernandez continues to be the faculty editor of the *Register* while, as noted above, Prof. Pascual has taken over as faculty editor of the *Philippine Law Journal*.

4. *The Order of the Purple Feather*.

The Order of the Purple Feather, honor society of the College of Law, had, for its main activity the sponsorship of the annual symposium which was held on February 3, 1961. The theme of the symposium was "The Anti-Graft Bill". Three student speakers spoke on various aspects affecting the legality of the bill. The main speech, however, was delivered by the guest speaker, Senator Arturo M. Tolentino, the author of the bill in the Senate.

The Order also sponsored one convocation during the first semester, on July 16, 1960, at which former Congressman Luis T. Clarin of Bohol, spoke on the subject of theosophy and semantics.

5. *The Law Library*

a. *Growth of the collection.*

During the year, 1,326 volumes were added to the book collection, bringing the present accession up from last year's 16,616 to 17,942. During the Golden Jubilee Celebration, 31 gifts were received from 14 alumni-authors, namely:

Dean Vicente Abad Santos
Prof. Jose C. Campos, Jr.
Prof. Maria Clara Lopez-Campos
Atty. Mateo A. T. Caparas
Prof. Francisco R. Capistrano
Prof. Irene R. Cortes
Prof. Jose A. Espiritu
Prof. Enrique M. Fernando
Manuel V. Gallego
Prof. Sulpicio Guevara
Prof. Antonio H. Noblejas
Senator Ambrosio Padilla
Prof. Crisólito Pascual
Jose S. Zafra

In addition, gifts were also received from the following local, as well as foreign institutional donors, *viz*:

Association of American Law Schools
Commission on Elections
General Auditing Office
Harvard University
House of Representatives, Congress of the Philippines
Industrial Development Center
Institute of Public Administration, U.P.
International Cooperation Administration
Oceana Publications Inc.
Stevens & Sons Limited.
Supreme Court of the Philippines
University of Michigan Law School
University of the East
University of Nebraska (thru Judge Simmons)

To the pamphlet file were added 47 titles, 42 of which were purchased. This year's serials collection totalled 371 titles, as compared with last year's 352.

The updating of the collection of legal periodicals was continued with an additional 6 titles to date to 17. To facilitate the use of the legal periodicals, the back issues of the *Index to Legal Periodicals*

(vols. 1-8) were acquired. Also a subscription to *Index to Foreign Legal Periodicals* was entered.

The breakdown of the growth of the collection is as follows:

Books	1,326
Purchase	764
Gifts	334
Binding	228
Serials	4,449
Subscription	3,477
Exchange	553
Gifts	419
Newly acquired titles	19
Pamphlets	47
Purchase	42
Gifts	5
Total Acquisitions	5,822

b. *Services.*

Statistics on the use of the library materials for this year reached a total of 98,409 volumes. The figures below give an indication on the use made of the Library:

Filipiniana	17,319
Reference	4,706
Reserve	39,325
Circulation	3,076
Periodicals	16,672
Newspapers	17,242
Other Materials	69
<hr/>	
Total	98,409

In addition, 1,121 reference questions were answered, 630 alumni and non-students were served, 494 student research projects were worked on in the library, using library materials. Sixty-nine volumes were loaned out on inter-library loan. In connection with the graduate seminar courses held in Davao City Professor Irene Cortes brought with her 50 American and Philippine Books and nine volumes of legal periodicals.

c. *Classification of the Collection.*

During the year, the classification of the entire collection according to the Los Angeles County Law Library Scheme was com-

pleted. The entire Filipiniana book collection, made up of a total of 450 titles were properly classified. Also during the year, 476 titles of new foreign law books and 31 pamphlets were also classified and cataloged. An up-to-date checklist of all serials in the collection is presently being prepared.

d. *Staff.*

One of the members of the Law Library staff, Miss Nanama Prado, was chosen as a Colombo scholar on December 6, 1960, and is presently training at the Ottawa Public Library for a period of one year.

e. *Miscellaneous Activities.*

1. The Library actively participated in the Golden Jubilee celebration of the College. It put up an exhibit of the books authored by outstanding alumni who donated copies of their books. The chief exhibits were of course those authored by Justice Malcolm which were assigned a special place.

2. The Library staff also took charge of the packaging and distribution of the annual Christmas Packages of the College of Law for the needy laborers and employees of the University.

3. The Law Librarian, Miss Marina G. Dayrit, was specially busy throughout the year. Aside from her administrative duties as Law Librarian, she (1) taught four major courses in Library Science (2) served as faculty adviser to Library Science majors (3) headed the Department of Library Science from Nov. 1, 1960 until her resignation from that position on February 23, 1961; and (4) served as Assistant University Librarian from Nov. 1, 1960 to May 15, 1961.

f. *Problems and Recommendations.*

1. A systematic acquisition of Filipiniana legal publication continues to be a major problem because of the lack of bibliographic control of these publications. Also the irregularity in the issuance and distribution of Philippine materials in serial form aggravates the problem even more.

2. The replacement of many volumes of the first series of the National Reporter System is becoming increasingly urgent as a goodly number have become unusable from excessive wear and tear.

3. To expedite the completion of the run of legal periodicals an additional sum of ₱5,000, aside from the regular yearly book fund of ₱15,000 of the Law Library must be made available.

VI

PHYSICAL PLANT

During the year, the following improvements were made on the building and equipment of the College of Law:

1. Replacement of all incandescent light bulbs in the building with fluorescent bulbs;
2. Procurement of seven new lecture tables complete with swivel chairs and appropriate platforms;
3. Procurement of two new steel cabinets for the Office of the Secretary of the College;
4. Procurement of one new typewriter costing P930 for use in the Law Library; and
5. Procurement of a wooden cabinet for the Office of the Dean.

VII

*SPECIAL REPORT ON THE GOLDEN JUBILEE CELEBRATION**a. Theme.*

The theme of the Golden Jubilee celebration was "National Progress Through Law." It was meant to underscore the fact that the College of Law has contributed more than its share in the task of nation building. For as Dean Malcolm had said: "the alumni have become largely responsible for the destiny of the Republic." This is made manifest by the fact that three graduates became Presidents of the Philippines; four graduates attained the speakership of the House of Representatives; and in the Supreme Court ten out of eleven members, including the Chief Justice, are graduates of the College of Law.

b. Duration.

The Golden Jubilee celebration held last year to commemorate the 50th anniversary of the founding of the College of Law was unquestionably a huge success, due in large part to the presence of Dean and Mrs. George A. Malcolm. The celebration lasted for a period of almost five months, during which many and varied activities were held. The celebration opened, as scheduled, on Law Day, September 19, 1960, and was climaxed with a dinner dance held in the evening of January 14, 1961, which was designated as Jubilee Night.

c. Sponsors.

The celebration was jointly sponsored by the College of Law and the alumni, acting through a committee named the U.P. Law

Golden Jubilee Committee, in which Regent Gonzalo W. Gonzalez (Class '46), and former Minister Emilio Abello (Class '29), presently Executive Vice-President of the Phil-American Life Insurance Co., served as co-Chairman, with Mrs. Amor Melencio-Herrera (Class '47) as Secretary General. It should be stated from the outset, however, that most of the planning, organization and execution of the over-all program was shouldered principally by the Committee, especially, by the three alumni mentioned.

Of course, a host of other alumni contributed to the over-all effort in various ways, as chairman and/or members of the different sub-committees working under the U.P. Law Golden Jubilee Committee, or as officers and/or members of assisting alumni organizations, principally, the U.P. Law Alumni Association and the WILOCI, or in individual capacities.

d. *Financing.*

It was the matter of financing that alumni participation was maximized. For it was almost wholly from individual contributions from alumni throughout the country that the various activities and projects were financed. Many gave, even as they knew they could not participate in any of the scheduled affairs. Perhaps, that was their way of taking part.

Other means of raising funds were planned, but only one was carried out, namely, the sponsorship of the premier showing of *Inherit the Wind* at the Odeon Theatre, on October 25, 1960.

e. *Principal activities:*

1. The general reunion and homecoming held on the opening date, September 19, 1960, at the University Union, following a motorcade earlier in the afternoon from the Padre Faura Campus to Dili-man. A mass at the Ateneo de Manila chapel for deceased alumni preceded the motorcade.

2. The welcoming of Dean and Mrs. George A. Malcolm on their arrival on November 16, 1960, at the Balagbag Terminal, by a delegation of students and alumni, which spontaneously organized itself into a motorcade which accompanied the Malcolms from the airport to Manila Hotel where they stayed for the duration of their visit to the Philippines in connection with the Golden Jubilee celebration.

3. The special Golden Jubilee convocation held on November 25, 1960, at which Dean Robert Storey, formerly Dean of Southern Methodist University Law School and presently, Chairman of the Board of Scholarship of the U.S. State Department, as guest, spoke on the urgency of the establishment of an international rule of law

under a world public order in the face of the threat to human existence posed by a nuclear war.

4. Another special Golden Jubilee convocation held on December 2, 1960 at which Dean George A. Malcolm, as guest speaker, talked on some hitherto unknown facts regarding the history of the College of Law.

5. The testimonial luncheon tendered by the law faculty for Dean and Mrs. George A. Malcolm, on January 7, 1961, at the Narra Room of the Manila Hotel.

6. The laying of the cornerstone of the proposed Malcolm Hall, held on January 10, 1961, at the proposed site of the Hall near the Padre Faura campus on Taft Avenue, at which Speaker Daniel Z. Romualdez was the guest speaker.

7. The Jubilee Dinner Dance held on January 14, 1961, at the Fiesta Pavilion of the Manila Hotel. Highlight of the affair was the distribution of awards, in the form of plaques of recognition to 30 distinguished alumni who have rendered outstanding service to the nation.

Other awards, among them, the legal authorship awards and various athletic prizes were also distributed during the evening.

f. *Principal projects.*

Of the various projects undertaken, the following were the most significant:

1. *The establishment of U.P. Law Alumni Scholarship*, for students of the College of Law, consisting of financial aid, in the form of a full year's tuition fees for upper class, *i.e.*, 2nd, 3rd, & 4th year students, and one-semester's fee, for freshmen. This project was initiated as early as the second semester of the school year 1959-1960.

Following is a list of the recipients and corresponding donors of these scholarships from the inception of the project up to last school year:

<i>Recipient</i>	<i>Donor</i>
1. For the school year 1959-1960:	
Magdangal B. Elma	Dean Deogracias T. Reyes
Samilo N. Barlongay	Regent Gonzalo W. Gonzalez
Elizabeth R. Tan	Regent Gonzalo W. Gonzalez
2. For the school year 1960-1961:	
Samilo N. Barlongay	Minister Emilio Abello
Manuel R. Castro	Regent Gonzalo W. Gonzalez

Magdangal B. Elma	Sec. Pablo Lorenzo
Teodoro B. Pison	Senator Ambrosio Padilla
Emilie Layaoen	Miss Carmen Planas
Angel G. Sto. Tomas	Atty. Pablo Roman
Ferdinand S. Tinio	Mr. Emerito Ramos
Leonardo A. Quisumbing	Justice Alex Reyes

2. *The holding of the legal authorship contest among the alumni and students of the College of Law.* In this connection, it is gratifying to note that the two prizes in the alumni division, in which eight essays were submitted, were won by members of the faculty, namely, Professors Ramon C. Aquino who took the first prize, and Perfecto V. Fernandez, who won the second prize.

The contest in the student division, however, was declared a "no-contest" in view of the fact that only two essays were submitted.

3. *The publication of a Golden Jubilee issue of the Philippine Law Journal* consisting of 313 pages. This matter has already been treated in great detail earlier. (*Supra*, pp. 294-296).

4. *The holding of a two-day Legal Education Conference* on January 9 and 10, 1961, at the Law Theatre. The delegates to the conference included members of the Supreme Court and Court of Appeals, judges of the Court of First Instance from all over the country, various municipal court judges, judges of special courts such as the Court of Agrarian Relations, Court of Industrial Relations, and the Court of Tax Appeals; also from the Department of Justice which included the offices of the Secretary of Justice, Solicitor General and provincial and city fiscals, 21 educational institutions, and 5 association of lawyers.

The main features each day of the conference were the following:

1. First day, January 9, 1961:

Opening Remarks and Welcome

Address Dean Vicente Abad Santos

Speech on "The Contribution of the
College of Law to National
Leadership"

President Vicente G. Sinco

Speech on "Understanding Law" Dean Jose A. Espiritu

"Greetings" Dean Jorge C. Bocobo

Speech on "Formulation of the
Philippine Legal Education Sys-

tem, 1910-1917" Dean George A. Malcolm

- Speech on "Selective Admission to Law School" Mr. Justice Roman Ozaeta
- Speech on "Content of Legal Education" Mr. Justice J.B.L. Reyes
2. Second day, January 10, 1961:
- Speech on "How to Teach Practical Skills in Law" Atty. Jose W. Diokno
- Speech on "Legal Education in the Philippines; An Appraisal and a Forecast" Dean Jovito R. Salonga
- Speech on "Selection and Advancement of Law School Faculty" .. Mr. Justice Felix Angelo Bautista

An extensive open forum followed after the speech of each of the principal speakers.

The proceedings of the conference were subsequently published in a journal consisting of 120 pages, edited by Professor Bienvenido C. Ambión.

It may not be amiss to point out in this connection that the various proposals proffered by the different speakers were assigned for study and recommendation to a committee composed by three members of the faculty, chaired by Prof. Maria Clara A. Lopez-Campos. The report of this committee was submitted to the undersigned on May 31, 1961; copies have been distributed to the rest of the members of the faculty for their individual study, preparatory to the discussion of this report at the next faculty meeting.

5. *The selection and awarding of 30 outstanding alumni*, from among the members of classes 1913 to 1937 of which there are a total of 957, living and dead. Originally, it was planned to select only 15 awardees. Fairness, however, necessitated the increase of this number to 30. Those selected were:

Ricardo Paras	Manuel A. Roxas
Emilio Y. Hilado	Jose A. Espiritu
Alex Reyes	Jose Yulo
Fernando Jugo	Jorge B. Vargas
Jose P. Laurel	Marceliano R. Montemayor
Aurelio B. Montinola	Sabino B. Padilla
Elpidio Quirino	Conrado Benitez
Alejo R. Labrador	Jose Ma. Paredes
Felix Angelo Bautista	Cesar Bengzon
Leoncio B. Monzon	Jesus G. Barrera

Manuel Lim	Vicente G. Sinco
Jose B. L. Reyes	Arsenio P. Dizon
Eugenio Lopez	Lorenzo M. Tañada
Oscar Ledesma	Lorenzo Sumulong
Teodoro Evangelista	Arturo M. Tolentino

g. Acknowledgments:

A compelling sense of appreciation and gratitude demands the giving of acknowledgment, however humble and seemingly insignificant, to those responsible for the success of the Golden Jubilee celebration.

Special acknowledgment is due to Regent Gonzalo W. Gonzalez and Minister Emilio Abello, co-chairmen of the U.P. Law Golden Jubilee Celebration, who gave generously of their time and energy, and of their money as well. Looking back now, it would seem to be no exaggeration to say that without their dedication and willingness to work, oftentimes after the normal working hours, perhaps, the Golden Jubilee celebration could not have been undertaken at all, or at least, could not have been as grandiose.

Equally deserving of similar acknowledgment is Mrs. Amor M. Herrera, whose guiding hand, as secretary general, was evident in every phase of the celebration, from its planning to execution, and in all of its activities and projects.

Appreciation is due also to the following for their various contributions, all of them indispensable.

To Atty. Pedro Syquia, for the unique posters which even now still mark the advent of the Golden Jubilee in front of the Department of Justice Building on Padre Faura, Manila, and of the Administration building in the Diliman campus.

To Chief Justice Cesar Bengzon for his services as chairman of the Board of Judges in the legal authorship contest.

To Mrs. Carolina Basa-Salazar for her work in the collection of appropriate prizes for the various contests held.

To Mr. Justice Jesus G. Barrera for his efforts in securing the broadest possible participation in the celebrations by the alumni.

To Mr. Fidel Sicam, for the airing of some of the activities over the radio.

To Mr. Greg Feliciano, for the publicity accorded the celebrations.

To Judges Ramon O. Nolasco and Arsenio Solidum, for their successful handling of the sports and athletic contests.

To Messrs. Froilan Bacungan and Ignacio Debuque, for making possible the issuance of the U.P. Law Alumni Reporter.

To Ambassador Felino T. Neri, for making possible the appearance of Dean Robert Storey at the special convocation held on November 25, 1960.

To Senator Francisco (Soc) Rodrigo, for his brilliant emceeing of both the homecoming and the dinner dance programs.

To Mrs. Eugenia Banzon Jose, for the two tremendously successful social affairs just mentioned.

To Mrs. Pacita de los Reyes Philipps, for willingly assuming the irksome job of custodian of the funds.

To Atty. Arturo Monzon, for discharging the unpleasant office of auditor.

To Mr. Emerito Ramos, for his readiness to help solve the financial difficulties encountered.

To Dean Deogracias T. Reyes, for indispensable contributions in many aspects of the planning, organization and execution of the over-all program, and also for his zealous efforts in the solicitation of donations for the U.P. Law Alumni Golden Jubilee Scholarships.

To Justice and Mrs. Alex Reyes, for their exemplary hosting of Dean and Mrs. George A. Malcolm.

To Professor Bienvenido C. Ambión, for putting out almost single-handedly the Golden Jubilee issue of the *Philippine Law Journal* and the journal of the proceedings of the Legal Education conference.

And last but not least to many who contributed unselfishly in various ways, but who, for lack of space, must remain unnamed, but who—like all the others—must certainly derive true acknowledgment from the knowledge of having contributed to a work well done.

VIII

PROBLEMS AND RECOMMENDATIONS

The problems confronting the College of Law which are of pressing urgency are those which stem from the enforcement of the four-year pre-legal education requirement. Two situations have been produced by this factor. The *first* is a tremendous decline in enrollment, which, so far, has reduced the total normal enrollment of the College of Law to half; and in time is expected to become so depleted that each class will have to be organized into only one sec-

tion each, instead of the usual four sections for the 1st year, and 3 each, for the 2nd, 3rd and 4th years.

As noted in a memorandum dated April 27, 1961 which the undersigned submitted to your office, this decline in enrollment will effect a corresponding decrease in the unit content of course offerings in the College of Law. As a matter of fact, it is anticipated that as early as the 2nd semester of the school-year 1962-1963, the unit content of all course offerings in the College of Law will not even be sufficient to fill up the normal teaching load requirement of the regular members of the faculty, even were this to be reduced to the minimum of 12 units allowed under the revised University Code.

The problem immediately posed by the above situation is how to retain some of the non-regular members of the faculty, such as Judges Magno S. Gatmaitan and Arsenio Solidum and Dean Deogracias T. Reyes, in view of the recognized necessity of keeping in the faculty a number of professors with practical experience in the law. And not so immediately but not less urgent, how to fill up the normal teaching load requirement of the regular members of the faculty, thereby making full use of available resources.

As proposed in the aforementioned memorandum, it is recommended that the minimum teaching load of a regular member of the faculty be reduced by 25% of the minimum of 12 units, allowed under present rules, or specifically, to 9 units (without prejudice to assigning more than the reduced minimum). This solution may be adopted under Article 199, of the revised University Code which provides:

"Art. 199. Whenever conditions in a certain college, school or department are such that the foregoing rules on teaching load are inapplicable, the President is authorized to make proper exceptions."

It should also be pointed out that the above solution will also meet the problem of affording the faculty more time for productive research, a problem which has been proposed for immediate solution year after year.

The *second* situation is the discernible movement of enrollment from Diliman to Manila. Such a trend is normal and predictable. As freshmen law students are already possessed of an A.B. or B.S. degree it is natural that they should desire to work while studying in the evening.

This trend is confirmed by the comparative enrollment figures this school year. In Diliman for instance, only 14 freshmen registered, while in Manila, 23 registered.

As the bulk of enrollment will soon be concentrated in Manila, it is only proper that the College of Law be transferred there. At the same time, this will put the College of Law on a competitive footing with private law schools most of which are based in Manila. Unless the College of Law is made more accessible to working students, it is feared that such students will naturally gravitate to these private law schools.

The mechanics of the proposed transfer, as well as the suggested solutions to the problems expected to be encountered are contained in a memorandum which the undersigned submitted to the Executive Vice-President on June 22, 1961. For your ready reference, this memorandum is reproduced hereunder:

*THE TRANSFER OF THE COLLEGE OF LAW FROM
DILIMAN TO MANILA*

A. MANNER OF IMPLEMENTATION.

The projected transfer of the College of Law from Diliman to Manila is proposed to be executed in two stages.

The *first* stage will consist of the merging of the present 1st and 2nd year classes in Diliman with their respective counterparts in Manila. This set up is proposed to be taken as early as the 2nd semester of the current school year.

The faculty and the remaining student body, namely, the present 3rd year class, will follow during the 1st semester of the next school-year, *i.e.*, 1962-1963. Of course, as much of the equipment, especially library materials and facilities, as can be accommodated in the present building on Padre Faura, will be moved thereat in the meantime. With the taking of this step, the transfer will have been completed. The College of Law will then be based in Manila.

B. EFFECT OF ADMINISTRATIVE AND BUDGETARY ORGANIZATION.

No changes in the administrative and budgetary organization of the College of Law and the Extension Division, vis-a-vis the Law Evening Department, is contemplated during the first stage. In other words, the transfer of the present 1st and 2nd year classes from Diliman to Manila, will mean, technically, their abolition in Diliman and their complete integration with the Law Evening Department. It may be pointed out, in this connection, that this proposal will not in any manner impose any additional financial burden on the Extension Division as it will not involve the creation of any additional section to the four law sections now being maintained.

On the other hand, it would mean a definite increase in its income from the tuition fees of the students to be transferred.

However, upon the completion of the transfer from Diliman to Manila during the first semester of the school-year 1962-1963, the Law Evening Department will be completely separated from the Extension Division and incorporated into the College of Law. In short, all law students will then come under the College of Law, both for administrative and budgetary purposes. One necessary effect of this reorganization will be the abolition of the present position of Associate Director for the Law Evening Department whose functions will be rendered redundant by the College Secretary.

C. ANTICIPATED PROBLEMS.

The problems expected to be encountered are the following:

1. *During the first phase:*

- a) Primarily, the problem of providing adequate library facilities and services to the first and second year classes, whose total membership will in consequence, be practically doubled. Actually this problem narrows itself to the question of space for the books and other materials which will have to be moved from the Law Library to the Extension Division Library for the *immediate* use of the abovementioned classes, and additional personnel to help service them.
- b) Secondarily, the incidental question of administrative supervision over the Law Library staff member or members who will have to be assigned to the Extension Division Library for the purpose mentioned above.

2. *Upon completion of the transfer:*

- a) Primarily, the problem of space for:
 - 1) The Law Library;
 - 2) The Offices of:
 - a1) The Dean;
 - a2) Secretary & two clerks;
 - a3) Regular faculty members.
- b) Adequate janitorial services necessary for keeping the premises and equipment constantly clean and in good order.
- c) Because of the use of the same building by the U.P. Prep. High, the problem of maintaining discipline, primarily in the library, and secondarily, in the general premises.
- d) The problem of place for the storage of the furniture,

materials, books, etc., which cannot be transferred from Diliman to Manila.

D. SUGGESTED SOLUTION.

1. The library *facilities* problem anticipated during the first phase of the transfer is comparatively simple and may be solved by *immediately transferring to the Extension Division Library as much of the collection of the Law Library as may be needed by the first and second year classes during the second semester of the current school year*. This portion of the collection, which if necessary, can be limited to the most essential, it is believed can be easily accommodated in the Extension Division Library which is hardly filled up to $\frac{2}{3}$ of full capacity.

The services problem, on the other hand, can be remedied by assigning at least one of the members of the Law Library staff to the Extension Division Library on a rotation basis.

2. And the most convenient and the most natural solution to the minor problem of administrative supervision over such staff member or members is to place them under the Extension Division Librarian while rendering service to the Extension Division Library.

The real problems, however, will come upon the completion of the transfer during the 1st semester, 1962-1963.

1. The *library problem*, particularly, which will involve principally the question of space, not only for materials, *i.e.*, books, periodicals, etc., but also for reading room space, will approach near crisis proportions. This problem is further aggravated by the use, under the present set-up, of the same library by the U.P. Prep. High School, which at the same time will render the enforcement of discipline extremely difficult.

Accordingly, it is recommended that, the library of the U.P. Prep. High School be completely separated from the Extension Division Library as early as the 2nd semester of the current school year, and housed elsewhere in the building. In this connection, it is proposed that the space now containing the U.P. Prep. collection be converted into an open shelf section, exclusively for the use of the students of the College of Law. And as a further solution to the question of space for stocks, it is also recommended that the plan to dispose of the old newspapers now contained in the shelves on the west wall of the Extension Division Library be carried out without delay.

2. *The problem of space* for the Office of the Dean will be automatically solved by the consequent abolition of the position of Asso-

ciate Director of the Law Evening Department. The Dean's office can be located in the office room presently assigned to the latter.

The Secretary and the two clerks of the College can be assigned to R. 302.

As for the regular faculty members, of whom only 8 actually need office spaces, they may be assigned table spaces on the east side of the Extension Division Library, and if necessary, may be separated from each other by means of partitions. Should the space available in the Extension Division be not sufficient for this purpose, it is recommended that at least one smallroom, possibly R. 309, be assigned to the College of Law for this purpose.

3. Actually, the problem of adequate janitorial services concerns the problem of keeping the premises and equipment *constantly* clean and in good order. It is of course realized that this problem is rendered immensely difficult at the Extension Division by the fact that the Rizal Hall is in constant use from 8:00 o'clock in the morning to about 9:00 o'clock in the evening, which hardly leaves time for thorough cleaning.

To simplify this problem for the College of Law next school year it is recommended that it be allowed exclusive use of the rooms now presently assigned to the Law Evening Department and of such other rooms as will then be assigned to the College of Law. It is of course expected that all janitorial personnel presently assigned to the College of Law will remain with the latter unit even after the transfer to Manila.

1. The problem posed by the U.P. Prep. High School is two-fold, namely: (a) the question of space; and (b) the question of discipline in the library and in the premises as a whole. Accordingly, it is recommended that this unit be completely transferred from the Rizal Hall to some other building whether in Manila or Diliman (if in Diliman, possibly, in the College of Law building).

Further on the problem of space, it is suggested that the Institute of Public Administration be transferred from Manila to Diliman, specifically to the College of Law building, and the College of Law assigned to the spaces now occupied by that unit.

5. However, the assignment of the College of Law building to any other unit of the University should be without prejudice to the use by the College of Law of as much space as may be needed for storage purposes, not only for library stock, materials and equipment, but also for college property, materials, furniture and equipment, until the construction of its own permanent building.

It is further recommended that the above memorandum be scheduled for discussion between your office and the undersigned for the purpose of working out the final plans and solutions.

IX

RESEARCH

A PUBLISHED:

1. Abad Santos, Vicente, *Statutory Provisions, Cases and Text on Credit Transactions*. Published by Phillaw Pub., 1961
2. Campos, Jose C., Jr., *Notes & Selected Cases on Insurance Law* (Co-author: Lopez-Campos, Ma. Clara). Published by Padilla Publications, 1960, 721 pp.
3. Cortes, Irene R., *Administrative Law in the Philippines with Selected Cases and Other Materials*. Published by Community Publishers, Inc., 1960 (rotaprint) 323 pp.
4. Guevara, Sulpicio, *Civil Code of the Philippines (Annotated)*. Published by Atlas Publishing Co., 1960, 414 pp.
5. ———, *The Philippine Insurance Law with Cases*. Published by Regina Publishing Co., 1961, 501 pp.
6. Lopez-Campos, Ma. Clara, *Notes & Selected Cases on Insurance* (Co-author: Campos, Jose C., Jr.). Published by Padilla Publications, 1960, 721 pp.
7. Pascual, Crisólito, *Labor & Tenancy Law*. Published by Community Publishers, Inc., 1960, 456 pp.

B. ARTICLES AND OTHER WORKS:

1. Abad Santos, Vicente, *The U.P. College of Law—Its Founding and Accomplishments*, 35 Phil. Law Journal, pp. 1121-1126 (September, 1960).
2. Ambión, Bienvenido C., *The College of Law in a Historical Perspective*, 35 Phil. Law Journal, pp. 1412-1437 (November, 1960).
3. Aquino, Ramon C., *Observations on the Proposed Code of Crimes*, 35 Phil. Law Journal, pp. 1417-1437 (July, 1960).
4. ———, *National Progress Through Law Since the Inauguration of the Republic* (printed by Vera Press), 63 pp.
5. Baviera, Araceli, *Cases & Materials on the Law of Sales* (mimeographed), 96 pp.

6. Feliciano, Florentino P., *Community Prohibitions of International Coercion and Sanctioning Processes, The Technique of World Public Order* (Co-author: McDougal, Myres S.), 35 Phil. Law Journal, pp. 1256-1353.
7. ———, *International Coercion and World Public Order: the General Principles of the Law of War*.
8. ———, *Review of C. Wilfred Jenks, The Common Law of Mankind*.

(The above article and book review appear in a collection entitled "Studies in World Public Order," edited by Myres S. McDougal, published by the Yale University Press, New Haven, Connecticut, U.S.A., 1960, at pp. 237-334 and 1020-1034, respectively of said volume.)

9. Fernandez, Perfecto V., *The Legal Status of Churches in the Philippines*. The Diliman Review, Vol. VIII, Nos. 1-3 (January-September, 1960), pp. 23-120.
10. ———, *Relief from Municipal Taxation in the Philippines*, 35 Phil. Law Journal, pp. 1058-1080 (July, 1960).
11. ———, *Sixty Years of Philippine Law*, 35 Phil. Law Journal, pp. 1389-1411 (November, 1960).
12. Gonzaga, Luis J., *Survey of 1959 Supreme Court Decisions in Statutory Construction*, 35 Phil. Law Journal, pp. 1039-1057 (July, 1960).
13. Guevara, Sulpicio, *Should Educational Institutions be Non-Stock Corporations*, 35 Phil. Law Journal, pp. 1127-1137 (September, 1960).
14. Rivera, Juan F., *Is the U.P. a Government Owned or Controlled Entity*, 35 Phil. Law Journal, pp. 1139-1160.

C. UNPUBLISHED:

1. Aquino, Ramon C., *Notes & Comments on the Revised Penal Code*.

Very truly yours,
(Sgd.) VICENTE ABAD SANTOS
Dean

July 10, 1961